

Our two legal trackers, the <u>Mifepristone Litigation Tracker</u> and <u>Mifepristone Federal Action Tracker</u>, provide timely, regularly updated, information on the status of current litigation and new federal administrative actions that could shape regulation of and access to mifepristone.

The Mifepristone Litigation Tracker

To date, mifepristone litigation includes:

7 cases filed to protect or expand current access:

- <u>Three FDA Decisionmaking Cases</u> addressing whether current FDA regulations on mifepristone are overly burdensome and restrictive given mifepristone's safety and effectiveness
 - o Purcell et al. v. Kennedy et al.
 - o Washington et al. v. U.S. Food and Drug Administration et al.
 - o Whole Woman's Health Alliance et al. v. U.S. Food and Drug Administration et al.
- <u>Two Federal Preemption Cases</u> addressing whether federal law preempts (supersedes) and invalidates additional state restrictions on mifepristone beyond FDA's regulations
 - o GenBioPro v. Raynes et al.
 - o Bryant v. Moore
- One State Law Case addressing whether additional state restrictions on mifepristone are invalid under state law
 - o <u>Birthmark Doula Collective v. State of Louisiana</u>
- One Due Process Case seeking to prevent any enforcement of a court decision suspending FDA approval of mifepristone without due process
 - o GenBioPro v. U.S. Food and Drug Administration, et al.

1 case filed to restrict current access:

- One FDA Decisionmaking Case challenging FDA's decisions removing prior restrictions on mifepristone, including the inperson dispensing requirement, and seeking to reimpose those restrictions
 - o Missouri et al. v. U.S. Food and Drug Administration et. al.

The Mifepristone Litigation Tracker was last updated in July 2025.

Case	Court	Date and	Summary of Challenge	What's at Stake	Current Status
		Location Filed			
GenBioPro v.	U.S. Court of	January 25,	GenBioPro, a manufacturer of generic mifepristone,	This case could affect	On July 15, 2025, the
Raynes et al.,	Appeals for	2023	argues that federal law preempts West Virginia laws	access to	U.S. Court of Appeals
Case No. 23-	the Fourth		banning abortion in almost all cases and banning	mifepristone by	for the Fourth Circuit
2194	Circuit	West Virginia	prescription of mifepristone by telemedicine	deciding whether	affirmed the decision
			because Congress authorized only FDA to impose	states may impose	below, leaving the
	(on appeal		restrictions on access to mifepristone. GenBioPro	burdensome	state's abortion ban in
	from U.S.		also challenges as preempted West Virginia	restrictions on	effect. The court held
	District Court		restrictions on mifepristone requiring counseling	mifepristone beyond	that federal regulation
	for the		and a waiting period that are not currently in effect	FDA's regulations,	of mifepristone under
	Southern		but would be reimposed if the state's general	including by banning	the Food and Drug
	District of		abortion ban were struck down. GenBioPro argues	mifepristone for its	Administration
	West Virginia)		that the state's ban and restrictions also burden	approved use in	Amendments Act
			interstate commerce in violation of the U.S.	almost all	(FDAA) did not
			Constitution's Commerce Clause.	circumstances and	preempt the field of
				barring prescription	abortion regulation
			The district court granted defendants' motion to	via telehealth or	and did not create a
			dismiss GenBioPro's claim related to West Virginia's	otherwise making it	conflict that made it
			general abortion ban, reasoning that the ban	more difficult to	impossible for plaintiff
			restricts <i>when</i> an abortion may be performed rather	access	to comply with both
			than <i>how</i> mifepristone may be prescribed and thus		the state law and
			is not in conflict with or preempted by FDA's		federal law. It held that
			regulations. The court also concluded that the		West Virginia's law
			general abortion ban does not violate the		prohibiting abortion is
			Commerce Clase because it does not impede the		not preempted by or in
			flow of mifepristone nationally. The court dismissed		conflict with federal
			GenBioPro's claims regarding the counseling and		regulation of abortion
			waiting period requirements since they are not		medication safety. It
			currently in effect.		found that the FDA

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			GenBioPro appealed the decision to the U.S. Court of Appeals for the Fourth Circuit.		"has never been authorized to 'regulate the practice of medicine' or mandate that specific drugs be available." The court further noted that its decision does not mean "FDAA lacks any preemptive effect. States are certainly not free to dilute federal safety standards where they have been clearly
Drugonty	U.S. Court of	January 25	Plaintiff, a medical provider in North Carolina,	This case could affect	established." The case is currently
Bryant v. Moore,	Appeals for	January 25, 2023	asserts that federal law preempts North Carolina	access to	pending before the
Case No. 24-	the Fourth	2020	laws imposing additional restrictions on	mifepristone by	U.S. Court of Appeals
1617	Circuit	North Carolina	mifepristone beyond FDA's requirements.	deciding whether states may impose	for the Fourth Circuit.
	(on appeal from U.S.		The district court ruled that some of the challenged state-imposed restrictions—including laws	burdensome restrictions on	The parties have filed briefs, but the case is
	District Court		requiring in-person prescribing, dispensing, and	mifepristone beyond	temporarily suspended
	for the Middle		administering of mifepristone, prohibiting providers	FDA's regulations,	pending a decision by
	District of		other than physicians from prescribing	including those	the U.S. Court of
	North		mifepristone, mandating the scheduling of an in-	barring administration	Appeals for the Fourth
	Carolina)		person follow-up appointment, and requiring non-	via telehealth or	Circuit in GenBioPro,
			fatal adverse event reporting to FDA—were	otherwise making	Inc. v. Raynes (Case
			preempted by federal law and invalid because FDA	mifepristone more	No. 23-2194) (see
			had implemented and then later affirmatively	difficult to access.	above).
			rejected and removed these restrictions.		

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			The district court upheld other challenged state requirements for an in-person advance consultation, ultrasounds, an in-person examination, blood type testing, and adverse event reporting to state health authorities, concluding that these provisions were not expressly considered and rejected by FDA or "focus more on the practice of medicine and a patient's informed consent," and thus are not preempted. Plaintiff, the defendant state Attorney General (who agrees with plaintiff that the state laws are preempted), and several legislative leaders (who have intervened as defendants in the case and argue that the state laws are not preempted) have all appealed the district court's judgment to the U.S. Court of Appeals for the Fourth Circuit.		
Purcell et al. v. Kennedy et al., Case No. 1:17- 00493	U.S. District Court for the District of Hawaii	October 13, 2017 Hawaii	Plaintiffs—a health care provider, Society of Family Planning, and the California Academy of Family Physicians—challenge FDA's current set of restrictions (the Risk Evaluation and Mitigation Strategy (REMS)) on mifepristone as unduly burdensome and arbitrarily restrictive given mifepristone's safety and effectiveness. Plaintiffs argue that these restrictions—which require patients to certify they have decided to take mifepristone to end their pregnancy and limit who can prescribe and dispense the drug by requiring providers and pharmacies to undergo a special	The case could affect access by eliminating or leaving intact current restrictions on mifepristone that impede access by limiting the health care professionals who can prescribe it and the pharmacies that can dispense it. The case could also	The case is currently pending in federal district court in Hawaii. In October 2024, plaintiffs filed a motion for summary judgment. In December 2024, defendants filed a cross-motion for summary judgment,

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			certification process—delay care, deter qualified providers and pharmacies from prescribing and dispensing mifepristone because of the burdens related to certification, and impede research and training on mifepristone at academic institutions. Plaintiffs assert claims under the equal protection guarantee of the Fifth Amendment and the Administrative Procedure Act, alleging they are treated differently from other similarly situated parties without a sufficient state interest, and that FDA's imposition of the REMS was not based on a reasoned decision or rational basis.	determine whether FDA may continue to require the patient agreement form, which plaintiffs assert presents privacy risks for patients and providers.	arguing that plaintiffs' claims should be dismissed on the merits, and that plaintiffs lack standing. Oral argument on the motions for summary judgment is scheduled for August 22, 2025.
Washington et al. v. U.S. Food	U.S. District Court for the	February 23, 2023	17 states and Washington, D.C. (the States) challenge FDA's mifepristone REMS as unduly	The case could affect access by eliminating	On July 8, 2025, the court issued a decision
and Drug	Eastern	2023	burdensome and arbitrarily restrictive given	or leaving intact	in which it granted
Administration	District of	Washington	mifepristone's safety and effectiveness. The States	current restrictions on	defendant's cross-
et al.,	Washington	J	argue that these restrictions—which require	mifepristone that	motion for summary
Case No. 1:23-			patients to certify they have decided to take	impede access by	judgment and
cv-03026			mifepristone to end their pregnancy and limit who	limiting the health	dismissed the case.
			can prescribe and dispense the drug by requiring	care professionals	
			providers and pharmacies to undergo a special	who can prescribe it	Based on the record
			certification process—are unnecessary barriers	and the pharmacies	before it, the court
			that make it more difficult to access care.	that can dispense it.	found that the FDA's
				The case could also	review and decision
			The States argue that FDA violated the	determine whether	regarding the
			Administrative Procedure Act by imposing the REMS	FDA may continue to	mifepristone REMS
			against evidence showing the restrictions are	require the patient	was reasonable, not
			unnecessary, and violated the equal protection	agreement form,	arbitrary or capricious,
			guarantee of the Fifth Amendment by treating	which the States	and did not ignore any

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			providers, pharmacists, and patients who prescribe, dispense, or use mifepristone worse than those who prescribe, dispense, or use other medications.	assert presents privacy risks for patients and providers.	laws or regulations. The decision did not reach plaintiffs' equal protection claim. Plaintiffs have 30 days from the entry of the order to appeal.
GenBioPro v. U.S. Food and Drug Administration et al., Case No. 8:23- cv-01057	U.S. District Court for Maryland	April 19, 2023 Maryland	GenBioPro, a manufacturer of generic mifepristone, filed suit in April 2023 to prevent other federal court rulings (including those issued by the district court and Fifth Circuit in Alliance for Hippocratic Medicine v. FDA) from stripping FDA approval of generic mifepristone without following the required statutory and regulatory procedures for suspension of a drug's approval. GenBioPro argues that suspending approval of mifepristone without proper process would violate the Administrative Procedure Act, the All Writs Act, and the due process guarantee of the Fifth Amendment. GenBioPro asserts that any enforcement action characterizing its mifepristone as misbranded and without an effective drug approval based on federal court rulings that did not provide a constitutionally adequate procedure for suspending drug approval would be unlawful.	The case could affect access to mifepristone by determining whether court decisions may suspend its approval.	This case was stayed while the Supreme Court resolved Alliance for Hippocratic Medicine v. FDA, and remains stayed until August 15, 2025, awaiting the Texas federal district court's decision on pending motions to dismiss Missouri v. FDA, Case No. 2:22-cv-00223.

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Whole Woman's Health Alliance et al. v. U.S. Food and Drug Administration et al., Case No. 3:23- cv-00019	U.S. District Court for the Western District of Virginia	May 8, 2023 Virginia	Abortion providers in Virginia, Montana, and Kansas challenge FDA's current mifepristone REMS as unduly burdensome and arbitrarily restrictive given mifepristone's safety and effectiveness. The providers argue that these restrictions—which require patients to certify they have decided to take mifepristone to end their pregnancy and limit who can prescribe and dispense the drug by requiring providers and pharmacies to undergo a special certification process—are unnecessary barriers that make it more difficult to access care. Plaintiffs argue that FDA violated the Administrative Procedure Act by imposing the REMS against evidence showing the restrictions are unnecessary, and violated the equal protection guarantee of the Fifth Amendment by treating providers, pharmacists, and patients who prescribe, dispense, or use mifepristone worse than those who prescribe, dispense, or use other medications.	The case could affect access by eliminating or leaving intact current restrictions on mifepristone that impede access by limiting the health care professionals who can prescribe it and the pharmacies that can dispense it. The case could also determine whether FDA may continue to require the patient agreement form, which plaintiffs assert presents privacy risks for patients and providers.	The case is currently pending in federal district court in Virginia. In October 2024, plaintiffs filed a motion for summary judgment. In December 2024, defendants filed a cross-motion for summary judgment, arguing that plaintiffs' claims should be dismissed on the merits, and that plaintiffs lack standing and did not administratively exhaust their claims by first raising them with FDA. The court held oral argument on the motions for summary judgment on May 19, 2025. The court has not yet issued a decision.

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Missouri et al.	U.S. District	November 18,	Missouri, Kansas, and Idaho (the States) seek to	This case could affect	Defendants have
v. U.S. Food	Court for the	2022	revive a prior case, Alliance for Hippocratic	access to	moved to dismiss this
and Drug	Northern		Medicine, et al., v. FDA, in which the States had	mifepristone by	case, arguing that it
Administration	District of	Texas	intervened. In June 2024, the U.S. Supreme Court	imposing burdensome	should be dismissed or
et al.,	Texas		held that the plaintiffs in AHM v. FDA—anti-abortion	restrictions on	transferred because
Case No. 2:22-			doctors and activists who never prescribed and	mifepristone FDA has	the States have no
cv-00223			never experienced harm related to mifepristone—	determined are	connection to the
			lacked standing, and all claims in AHM v. FDA were	medically	Texas district in which
			dismissed. In October 2024, the States filed an	unnecessary,	they filed their
			amended complaint in the same federal district	including	complaint.
			court in Texas that presided over AHM v. FDA.	requirements for in-	Defendants
				person dispensing and	additionally argue that
			The States claim FDA decisions in 2016, 2021, and	office visits (which	the case should be
			2023 relaxing prior restrictions on mifepristone and	would prohibit	dismissed because the
			FDA's 2019 approval of the generic form of the drug	mifepristone's	States haven't
			were not supported by adequate evidence and as a	administration via	demonstrated they
			result violate the Administrative Procedure Act. The	telehealth) and	suffered any injury as a
			States seek to rescind the 2019 generic approval	limitations on which	result of FDA's
			and reimpose restrictions on mifepristone that FDA	health care providers	decisions, failed to first
			has determined are medically unnecessary,	can prescribe	raise their claims
			including the pre-2021 requirement that it be	mifepristone. The	through FDA's review
			dispensed in-person, and the pre-2016 restrictions	case could also affect	process, and some of
			requiring three office visits, limiting prescription of	adolescent access to	the claims are barred
			mifepristone to only certified physicians, indicating	mifepristone.	by the statute of
			it could only be used for pregnancies up to 7 weeks		limitations.
			(rather than 10 weeks), and requiring the reporting		
			of all serious non-fatal adverse events to FDA. The		The parties have
			States also seek an order prohibiting provision of		completed briefing on
			mifepristone to adolescents.		defendants' motion to
					dismiss. Next, Judge

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					Kacsmaryk, who previously ruled in favor of the antiabortion doctors and activists in AHM v. FDA, will decide whether to dismiss the case.
Birthmark Doula Collective v. State of Louisiana, Case No. C- 7552171	Louisiana State Trial Court (19th Judicial District Court)	October 31, 2024 Louisiana	Plaintiffs—birth workers and other medical professionals, advocates, and a pregnant person—challenge a Louisiana law classifying mifepristone and misoprostol, safe medications with no risk of abuse or dependence, as controlled dangerous substances. Plaintiffs argue that this classification delays access to the medication, risking the health and safety of patients, including those carrying pregnancy to term and experiencing miscarriages. Plaintiffs assert that the law discriminates based on physical condition thereby violating Louisiana's constitutional right to equal protection. Plaintiffs also argue that the legislature violated state constitutional requirements (the single object requirement and germane amendment rule) in amending a bill introduced to create the crime of coerced abortion to add the unrelated matter of classifying mifepristone and misoprostol as controlled substances.	This case could impact emergency care for pregnant people in Louisiana. Classification of mifepristone and misoprostol as controlled dangerous substances delays access to care, posing a particular threat to the health and safety of people experiencing obstetric emergencies.	The case is currently pending in Louisiana trial court. On May 15, 2025, the court held a hearing on defendants' motion requesting dismissal of the case and ruled that plaintiffs' challenge can proceed.

UCLA Center on Reproductive Health, Law, and Policy



The Mifepristone Federal Action Tracker

The Mifepristone Federal Action Tracker covers federal actions since January 1, 2025, and was last updated in July 2025.

Date	Summary of Action	What's at Stake	Current Status
June 5, 2025	California, Massachusetts, New York, and New Jersey file a <u>Citizen Petition</u> requesting FDA eliminate the current REMS for mifepristone or in the alternative, cease enforcing the restrictions as unnecessary.	According to a representative of the states, in response to the filing of this petition, FDA will need to consider the ample scientific research of mifepristone's safety and effectiveness, including newer research, and it cannot change its current regulation of mifepristone while the petition is pending. In response to the petition, FDA may decide to eliminate or leave intact current restrictions on mifepristone that impede access by limiting the health care professionals who can prescribe it and the pharmacies that can dispense it. FDA may also determine whether to continue to require the patient agreement form.	FDA acknowledged receipt of the petition on June 6, 2025. FDA must respond to the petition within 180 days by granting or denying the request, or saying it needs more time to respond.
May 14, 2025	U.S. Health Secretary Robert F. Kennedy Jr. testifies before the Senate Health, Education, Labor and Pensions Committee that he has ordered FDA administrator Martin A. Makary to conduct a "complete review" of mifepristone regulations. In response to a question from Senator Hawley, Kennedy agreed that FDA review of mifepristone is necessary in part because of	If FDA were to impose additional restrictions on mifepristone, whether reimposing prior restrictions or creating new ones, it could decrease access throughout the country, including in states where abortion is legal.	Kennedy indicated FDA review of mifepristone is ongoing. (Hearing on Fiscal Year 2026 Department of Health and Human Services Budget, May 14, 2025, 1:48:15-1:50:40)

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	a recent report on mifepristone released by anti-abortion activists that was not peer-reviewed or published in a medical journal. (Hearing on Fiscal Year 2026 Department of Health and Human Services Budget, May 14, 2025, 1:48:15-1:50:40) In contrast, more than one hundred scientific studies conducted over the last 30 years have conclusively proven mifepristone's safety.		
May 12, 2025	An individual, James Brinkruff, files a Citizen Petition requesting immediate suspension of the approval of mifepristone for medication abortion, an FDA study of mifepristone when used via telehealth, and imposition of requirements for in-person dispensing and a follow-up appointment.	If FDA were to suspend approval of mifepristone for medication abortion, it would severely affect access to abortion throughout the country—medication abortion is currently used in nearly two-thirds of all abortions in the United States. Imposing additional restrictions on mifepristone would also decrease access throughout the country, including in states where abortion is legal.	FDA acknowledged receipt of the petition on May 14, 2025. FDA must respond to the petition within 180 days by granting or denying the request, or saying it needs more time to respond.
March 6, 2025	Dr. Marty Makary (then-nominee, now head of the FDA), <u>states</u> during his confirmation hearing that he would review whether FDA should re-impose an in-person dispensing requirement for mifepristone.	FDA's imposition of an in-person dispensing requirement for mifepristone would significantly decrease access, particularly for rural and underserved communities, and those who can't travel or take time away from work.	Kennedy has since indicated that FDA review of mifepristone is ongoing. (Hearing on Fiscal Year 2026 Department of Health and Human Services Budget, May 14, 2025, 1:48:15-1:50:40)
January 31, 2025	The American College of Obstetricians and Gynecologists, Society of Family Planning, and Society for Maternal-Fetal Medicine	FDA may decide to eliminate or leave intact current restrictions on mifepristone that impede access by limiting the health care professionals	FDA <u>acknowledged</u> receipt of the petition on February 4, 2025. FDA must respond to the petition

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	submit a <u>Citizen Petition</u> requesting FDA eliminate the current REMS for mifepristone or in the alternative refrain from taking any action that would further reduce patient access to mifepristone or increase the burdens associated with prescribing or dispensing mifepristone.	who can prescribe it and the pharmacies that can dispense it. FDA may also determine whether to continue to require the patient agreement form.	within 180 days by granting or denying the request, or saying it needs more time to respond.
January 29, 2025	Robert F. Kennedy Jr. (then-nominee, now Secretary of Health) states during his confirmation hearing: "President Trump has asked me to study the safety of mifepristone. He has not yet taken a stand on how to regulate it. Whatever he does, I will implement those policies."	If FDA were to impose additional restrictions on mifepristone, whether reimposing prior restrictions or creating new ones, it could decrease access throughout the country, including in states where abortion is legal.	Kennedy has since indicated that FDA review of mifepristone is ongoing. (Hearing on Fiscal Year 2026 Department of Health and Human Services Budget, May 14, 2025, 1:48:15-1:50:40)
January 7, 2025	American Association of Pro-Life Obstetricians and Gynecologists submit a Citizen Petition noting that there had been news reports that mifepristone's manufacturer had planned to apply to add miscarriage management as an indication for mifepristone, and requesting that if FDA approve that indication it establish a REMS prohibiting telehealth, requiring an in-person follow-up appointment with an ultrasound, and requiring reporting of all adverse events. Students for Life of America had also filed a Citizen Petition in December 2024, requesting that FDA refrain from modifying	Currently, mifepristone is commonly prescribed off-label for miscarriage management. In all areas of medicine, "off-label" use of medications to reflect evolutions in evidence-based practice is permissible, common, and necessary to ensure that clinical care is not undermined by scientifically outdated labeling. Imposition of stricter restrictions than currently exist for mifepristone's use to treat miscarriages—as requested by this petition—would unnecessarily limit access and burden providers and patients.	On June 4, 2025, FDA denied the petition filed by American Association of Pro-Life Obstetricians and Gynecologists, stating that to the extent there is any pending application to add miscarriage management as an approved indication for mifepristone, FDA had not issued a final determination to approve it and consideration of the issues presented in the petition outside FDA's approval process would be procedurally improper.

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	the approved usage of mifepristone to include miscarriage care.		Citing the same reasons, FDA denied the petition filed by Students for Life of America on May 21, 2025.